

J o u r n a l o f
ABORIGINAL
ECONOMIC DEVELOPMENT

Volume I, Number I



Captus Press

CANDO

*Journal of
Aboriginal Economic Development*

VOLUME I, NUMBER I



Captus Press

The Journal of Aboriginal Economic Development
Volume 1, Number 1 (Spring 1999)

Copyright © 1999 by CANDO (Council for the Advancement of Native
Development Officers) and Captus Press Inc.

All rights reserved. No part of this book may be reproduced, stored in a
retrieval system, or transmitted, in any form or by any means, electronic,
mechanical, photocopying, recording, or otherwise, without prior written permis-
sion of the copyright holders.

Journal of Aboriginal Economic Development (Print ed.) ISSN 1481-9112
Journal of Aboriginal Economic Development (Online ed.) ISSN 1481-9120

Cover layout and design by Dwayne Martineau

Subscription†

Individual One-Year Subscription	\$60.00
Libraries One-Year Subscription	\$90.00
One-Year On-line Internet Subscription	\$39.00
Single issue	\$35.00

† 15% discount on a 2-year subscription or renewal;
20% discount to CANDO members

Both offers can be used in conjunction.

Prices include shipping and handling (third-class mail).

Other methods of shipping are available upon request.

Contact Captus Press Inc. for cost and details.

Prices are subject to change without notice.

To subscribe or receive further information on CANDO

Visit the CANDO website at **www.edo.ca**

or you can contact them by mail

CANDO, Suite 240 10036 Jasper Avenue

Edmonton, Alberta T5J 2W2

Telephone: (780) 990-0303

Fax: (780) 429-7487

Email: cando@ccinet.ab.ca

Or, for a secure web to order your subscription and

learn about other Captus Press publications on

Aboriginal Economic Development

Visit the Captus Press Inc. website at **www.captus.com**

or contact Captus by mail

Captus Press Inc., York University Campus,

4700 Keele Street, North York, ON M3J 1P3

Telephone: (416) 736-5537

Fax: (416) 736-5793

Email: Sales@captus.com

The Journal of Aboriginal Economic Development is the first journal devoted exclusively to issues and practices in the field of economic development and Aboriginal peoples' communities. The journal, published jointly by Captus Press and CANDO (Council for the Advancement of Native Development Officers), offers articles that are of interest to those who teach and those who work as officers in the field.

CANDO and Captus Press would like to acknowledge the financial support of Human Resources Development Canada

EDITORIAL BOARD

CINDY BERTOLIN
Executive Director

Council for the Advancement of Native Development Officers

THOMAS J. DROEGE
Past Executive Director

Council for the Advancement of Native Development Officers

KELLY J. LENDSAY
Scotiabank Director, Aboriginal Business Programs
College of Commerce, University of Saskatchewan, Saskatoon, Saskatchewan

DAVID NEWHOUSE
Associate Professor, Department of Native Studies/Administrative Studies Program
Trent University, Peterborough, Ontario

FRED WIEN
Professor, Maritime School of Social Work
Dalhousie University, Halifax, Nova Scotia

WANDA WUTTUNEE
Assistant Professor, Aboriginal Business Program Co-ordinator
Department of Native Studies, University of Manitoba, Winnipeg, Manitoba

EDITORIAL ASSISTANTS

KEVIN FITMAURICE
Department of Native Studies, Trent University

ANNA CLASSEN
Council for the Advancement of Native Development Officers

Table of Contents

VOLUME 1, ISSUE 1

SPRING 1999

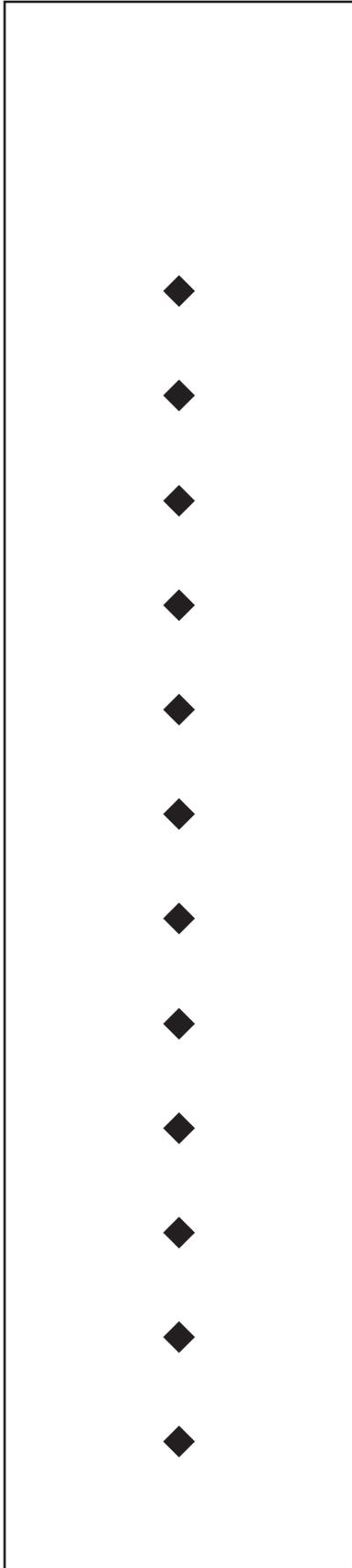
The Artist	vii
Editor's Comments	ix
 <i>Best Practices: Learning from Experience</i>	
FIRST NATIONS BANK OF CANADA	
Interview with Mr. Keith Martell, Chair of the Board of Directors KELLY J. LENDSAY	3
Lessons from CANDO Recognition Award Winners KEVIN FITZMAURICE	6
 <i>Lessons from Research</i>	
FIRST NATIONS ECONOMIC DEVELOPMENT	
The Meadow Lake Tribal Council ROBERT ANDERSON AND ROBERT M. BONE	13
The Lockean Basis of Iroquoian Land Ownership JOHN BISHOP	35
A VOICE AND A PLAN	
Key Steps toward Economic Development MARGARET WANLIN	44
CULTURALLY SENSITIVE DEVELOPMENT FOR NORTHERN PEOPLES — Canadian Experiences, Russian Opportunities	
HEATHER MYERS	49
PRIMARY INFORMATION EXERCISES AS A MOTIVATIONAL METHOD FOR TEACHING THEORY AND PRACTICE	
Lessons from the Shuswap Nation's SFU/SCES Community Economic Development Theory Course STEPHEN AMEYAW	59
The Development of the Aboriginal Economy over the Next 20 Years DAVID NEWHOUSE	68

Reviews of Current Books and Literature

Book Review of Peter D. Elias, <i>Northern Aboriginal Communities: Economies and Development</i> ROBERT M. BONE	81
Book Review of Frank Tough, <i>'As Their Resources Fail' Native Peoples and the Economic History of Northern Manitoba 1870–1930</i> DAVID NEWHOUSE	83
 <i>The Royal Commission on Aboriginal Peoples</i>	
HISTORICAL ECONOMIC PERSPECTIVES OF ABORIGINAL PEOPLES Cycles of Balance and Partnership KELLY J. LENDSAY AND WANDA WUTTUNEE	87
THE ROYAL COMMISSION REPORT Nine Steps to Rebuild Aboriginal Economies FRED WIEN	102
ABORIGINAL ECONOMIC DEVELOPMENT: Overview JOHN MCCALLUM	120
THE COST OF DOING NOTHING: A Call to Action CHARLES COFFEY	127
CANDO Statement on the Economic Development Recommendations of the Royal Commission on Aboriginal Peoples DAVID NEWHOUSE AND CORINNE MOUNT PLEASANT-JETTÉ	130
Statement of Minister of Indian Affairs and Northern Development HONOURABLE JANE STEWART	136
Statement of Grand Chief of the Assembly of First Nations GRAND CHIEF PHIL FONTAINE	141

Submission Guidelines

inside back cover

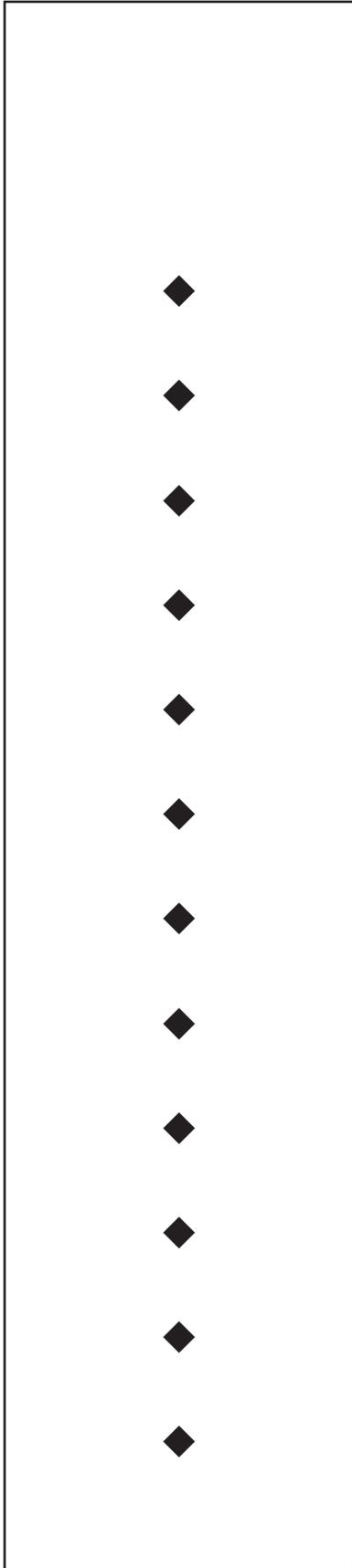


The Artist

The Tree of Life in Iroquois culture is a central theme of creation. It represents wisdom: in seeking wisdom of life, the Sky Woman of Iroquois culture examined the roots of the Tree and unlocked the door between the Spirit and this world. The Tree of Life also represents equality; in Aboriginal cultures, people and all of creation are equal parts.

Simon Brascoupé, Algonquin and Mohawk (1956–) is a member of Kitigan Zibi Anishinabeg (formerly River Desert Band), Maniwake, Quebec. Simon is a published author of a number of books and articles, and his art is represented in the Smithsonian Institute, Washington D.C., the Canadian Museum of Civilization, and many corporate collections.

Simon has sketched and painted from an early age. He learned many of the traditions and stories reflected in his art from his maternal grandmother. Using the traditional pochoir (stencil) method, which goes back thousands of years, bright colours and inks are applied through his paper stencils. This direct technique is capable of producing vivid colours and images, and allows the artist room to vary images slightly or dramatically from one print to another.



Editor's Comments

Welcome to the first issue of the new *Journal of Aboriginal Economic Development*. We have designed this journal to be of interest to practitioners and researchers as well as those who are teaching in the field. It is our intent to bring you articles from a wide variety of people who are working in this area to show you the range of activity and thought that is underway within Aboriginal communities.

The development of Aboriginal economies is an important step that requires thoughtful action. Many are saying that increased economic activity and the resultant wealth is one of the fundamental keys to the rebuilding of Aboriginal governments and the development of Aboriginal peoples' communities. Such an important activity deserves a close examination.

Each issue will be divided into 4 sections: *Learning from experience* will focus on the experiences and lessons from those who are working on a daily basis. Knowledge gained from experience serves as an effective complement to that based upon research. *Lessons from research* is intended to report on current research underway and to stimulate your own thinking about the work that you do. *Book Reviews* reviews the latest works on economic development. And finally, *The Royal Commission on Aboriginal Peoples* explores, examines and analyses the report and research of the Royal Commission on Aboriginal Peoples.

The journal will come out twice a year: a fall/winter issue and a spring/summer issue. We hope that you will find it interesting and provocative.

David R. Newhouse
General Editor

BEST PRACTICES

*Learning from
Experience*



Editor's Introduction

David Newhouse

We learn from the experiences of others. The *Best Practises* section is intended to highlight the practises that others have found effective, to report and analyse why and how things work in practise and to serve as a source of ideas for those engaged in the complex day to day development work within Aboriginal communities. Once a year, we intend to highlight those who have been nominated for CANDO economic development awards in the belief that their experiences illuminate some of the best practises in the economic development community.

In this first issue, we talk with Keith Martel, Chair of the Board of Directors of the First Nations Bank of Canada about the role of the Bank in economic development. We also highlight the 1997 CANDO economic development award nominees.

We invite you to send us your stories of what works, what doesn't and why.

LESSONS FROM
RESEARCH



Editor's Introduction

David Newhouse

One of the ways that we learn is to carefully examine the situations that we find ourselves and to write about it. The process of writing helps to clarify our thinking and makes our work accessible to others who may (or may not) find it insightful and useful. Our goal is to present the work of those who are researching development in Aboriginal communities. We take a very broad view of economic development and research, as you can see from this first selection of articles, which range from philosophical articles on land ownership to an examination of the workings of a planning board in northern Ontario to an analysis of how to link theory and practise in the teaching economic development.

We hope that we can create an informed reasoned and coherent dialogue about the field of Aboriginal economic development. We invite you to join us, either through your reading and use of the articles or through the submission of articles.

REVIEWS OF
CURRENT BOOKS
AND LITERATURE



Editor's Introduction

David Newhouse

There is a growing literature on economic development in the world. We will endeavour to bring you short reviews of the best and newest of this literature as well as opinions and commentary on older texts that may or not be still relevant to the contemporary situation. Our goal is to provide you information on books and articles that may interest those who are working, teaching or researching in this field.

This issue we bring you reviews of two books: Frank Tough's *As Their Natural Resources Fail*, an economic history of Aboriginal People's in Northern Manitoba in the early confederation period. It gives much insight into a long neglected subject matter and helps us to understand better the contemporary efforts in Manitoba in particular and Douglas Elias' *Northern Aboriginal Communities: Economies and Development* which focuses on the complex question of development in the north and issues surrounding identity and development.

We invite you to send us suggestions of books and articles that you have found useful and insightful and that you feel should be brought to the attention of others.

THE ROYAL
COMMISSION ON
ABORIGINAL
PEOPLES



Editor's Introduction

Fred Wien

The Report of the Royal Commission on Aboriginal Peoples was released in November 1996 and marked a significant event in the history of the relationship between Aboriginal and non-Aboriginal Peoples in Canada. In its call for a renewed relationship, the Commission placed considerable emphasis on the need for economic development of Aboriginal communities, and for putting in place the conditions that would permit economic development to occur. These included major changes in areas such as self-government, lands and resources, treaties, and health and healing. The *Journal of Aboriginal Economic Development* plans to include a section on the Royal Commission Report in each issue. The intent is to offer a forum where the ideas of the Report can be communicated, where informed commentary can be encouraged, and where readers can be kept informed about the steps that are being taken to implement it.

With this issue, we make available the proceedings of a symposium held in the fall of 1997 and sponsored by CANDO and the Royal Bank of Canada. Titled "The Cost of

Doing Nothing: A Call to Action,” the symposium featured presentations both by CANDO Education Committee members and by senior representatives of the Royal Bank of Canada. In addition, presentations made at the Symposium by the Minister of Indian Affairs and Northern Development, and by the National Chief of the Assembly of First Nations, are also included.

The Conference was notable for its central theme, which underlined the fact that a failure to change course in policy and relationship will be very expensive for Canada. Speakers made the case that, in John McCallum’s words, “... the economic state of Canada’s first peoples today is deplorable, ‘the costs of the status quo to the public purse are high and rising, and that any costs incurred by the federal government in addressing these problems are a lot more affordable today than was the case just a few years ago’” in the context of the anticipated fiscal dividend.

Journal of Aboriginal Economic Development

Submission Guidelines

The Journal of Aboriginal Economic Development is a peer-reviewed journal for practitioners and scholars working and researching in areas relevant to aboriginal economic development. Its intent is to explore ideas and build knowledge in the field of aboriginal economic development theory and practice. The journal prefers a broad interpretation of research and knowledge and encourages a wide variety of forms of contributions in this area.

JAED features four sections: **Learning from Experience**, **Lessons from Research**, **Reviews of Current Books and Literature**, **The Royal Commission on Aboriginal Peoples** — each with its own editor. Please send five copies of your manuscript. Contributions may vary in length, depending upon the section they are written for. We are looking for submissions in the range of 20–25 pages or so or about 5,000 words for research papers, book reviews of about 1,000 words, and experience sections of about 2,000–3,000 words. Manuscript submitted should be single spaced with 1.5 inch margins all around and page numbers at the bottom middle. The title page should indicate the section for which you are submitting. All identifying information should be restricted to this one page. Review for publication will take approximately 6–8 weeks from time of receipt.

Manuscripts should be sent to: Kevin Fitzmaurice, Assistant Editor, Journal of Aboriginal Economic Development, Department of Native Studies, Trent University, Peterborough, Ontario, Canada, K9J 7B8. A copy of the final revised manuscript, in WordPerfect® 5.1 or later or Microsoft Word® format, saved on an IBM-compatible disk should be included with the final revised paper copy. Research submissions should conform, where practical, to the *Publication Manual of the American Psychological Association* (4th edition), however the journal is flexible in its format and encourages creativity and innovation.

Submission of a manuscript implies commitment to publish in the journal. Submission to JAED implies that the manuscript has not been published elsewhere, nor is it under consideration by another journal. Authors who are in doubt about what constitutes prior publication should consult the editor.

Learning from Experience from practitioners, academics, consultants and executives include interpreted case studies, evaluation and commentary on popular and current approaches and tools of aboriginal economic development, advocacy of particular approaches and solutions, successful or failed efforts, and the identification of important economic development problems that are in need of solutions.

Lessons from Research from academics features scholarly inquiry, debate and commentary on how we frame, perceive, interpret, research and contribute to the field of aboriginal economic development.

Reviews of Current Books and Literature features recent literature exploring aspects of economic development relevant to Aboriginal peoples.

The Royal Commission on Aboriginal Peoples features commentary and debate on the work of the Royal Commission on Aboriginal Peoples as it pertains to the development of Aboriginal Peoples' economies.